SENATE HEARING SLIP

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BILL NO.-

SUBJECT

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(Street Address of Route Number)

(City and Zip Code) Polaski F. 291175

(Representing)

Speaking in Favor:



Registering in Favor:

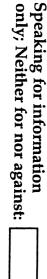
Speaking Against:

but not speaking:



Registering Against:

but not speaking:



Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms Madison, WI 53707-7882 State Capitol - B35 South P.O.Box 7882

SENATE HEARING SLIP

5-7-00

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(Street Address or Route Number)

(City and Zip Code)

(Representing)





Speaking Against:

Registering in Favor:

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Registering Against:

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Speaking for information only; Neither for nor against:

(Please Print Plainly)

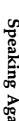
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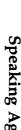
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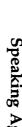
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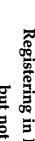
(City and Zip Code)

Speaking in Favor:









Registering Against: but not speaking



Speaking for information

only; Neither for nor against:

Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms P.O.Box 7882 State Capitol - B35 South

Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms State Capitol - B35 South

Madison, WI 53707-7882

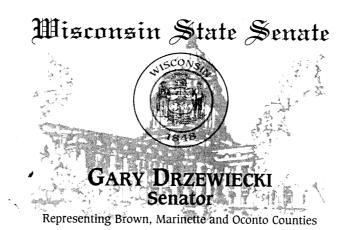
P.O.Box 7882

Madison, WI 53707-7882

(Representing) (Street Address or Route Number) SUBJECT DATE: Speaking Against: Registering in Favor: SENATE HEARING SLIP 37 750 but not speaking: 4. V

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PLEASE REPLY TO: State Capitol P.O. Box 7882 Madison, WI 53707-7882 (608) 266-5670



E-MAIL: Sen.Drzewiecki@legis.state.wi.us TOLL-FREE LEGISLATIVE HOTLINE: 1-800-362-9472

March 7, 2000

Senator Gary George, Chairman Senate Committee on Judiciary & Consumer Affairs State Capitol – Room 118 South

Dear Chairman George and Members of the Committee:

I am writing to urge your support for passage Assembly Bill 664, a bill that would make it a felony to engage in illegal straw firearm purchases. I would greatly appreciate your support for this much-needed legislation.

There are a number of reasons why persons are prohibited from possessing a firearm under Wisconsin law, including being a convicted felon. One tactic that convicted felons use to illegally obtain a gun involves a straw purchaser. A straw purchaser is someone who is not currently prohibited from possessing a firearm. As such, they have no trouble passing the DOJ criminal background check when attempting to buy a gun from a licensed dealer. After successfully purchasing the gun, the straw buyer sells or otherwise transfers ownership of the firearm to the convicted felon.

Assembly Bill 664 addresses this specific concern by adding a question to the DOJ criminal background check form asking prospective buyers "Are you purchasing this firearm with the purpose or intent of transferring it to a person who is presently prohibited from possessing a firearm under state or federal law?" Under the bill, any person convicted of straw buying by intentionally providing false information in response to this question would be guilty of a felony, punishable by up to 5 years imprisonment. As amended, AB 664 would also give the attorney general the same authority as district attorneys to prosecute instances of straw buying.

By asking a crystal clear question on the criminal background form, AB 664 will make it easier to prosecute straw buyers and keep guns out of the hands of criminals. The bill correctly attaches a felony conviction to those found guilty of straw buying. As convicted felons, straw buyers will never pass a criminal background check again, and will therefore be prevented from repeating their crime.

I hope I can count on your support for this bipartisan legislation, which passed the State Assembly in January on a unanimous vote of 97 to 0. Thank you for your consideration.

Sincerely,

State Senator 30th Senate District

VIECKI

Date:

March 10, 2000

To:

Senate Committee on Judiciary and Consumer Affairs

From:

WAVE

A non-profit organization committed to reducing gun violence in Wisconsin while respecting the lawful and responsible use of firearms for

hunting and recreation.

Re:

AB 664. A bill relating to providing information to a firearms dealer

when purchasing a handgun and providing a penalty.

Position

WAVE opposes AB 664, in its current form, as a means to more effectively keep guns out of the hands of criminals and children.

Problem

Under current law individuals that seek to purchase a handgun through a licensed dealer must clear a federal background check. Individuals that are attempting to purchase a handgun are asked to provide key information so that a background check can be completed. Knowing of this process, some individuals who are prohibited from purchasing a handgun rely on a surrogate or straw buyer to purchase the handgun thus circumventing the background check process. Furthermore, as evidenced by undercover investigations, some unscrupulous licensed gun sellers literally coach prospective purchasers through the process of straw purchasing in a manner that allows both the seller to commission a legal sale and a prohibited person to possess a handgun. The practice of straw purchasing is a serious problem, involving both a purchaser and a seller, which needs to be corrected by tightening the existing law regarding gun sales.

A more fundamental problem with the existing practice of gun sales, however, is the virtually unregulated secondary gun sales market. According to a recent report by the Department of Treasury, Department of Justice, and BATF it is estimated that unlicensed gun sellers comprise 25% to 50% of the vendors at gun shows. These unlicensed gun sellers are actually prohibited by law from conducting background checks on prospective buyers. Hence, increasing penalties for prospective purchasers of handguns that misrepresent themselves on background check forms would address less than half of the gun sales conducted at gun shows.

Solution

In its current form, AB 664 seeks to remedy the problem of straw gun sales by increasing the penalty for purchasers that misrepresent themselves in the process of purchasing a handgun. This proposed solution only addresses half of the purchaser-seller equation. The problem needs to be treated as an illegal sales transaction, between two responsible parties, <u>not</u> simply an illegal purchase by one individual. Hence, both the

would-be-purchaser and the would-be-seller share responsibility in ensuring that an illegal sales transaction does <u>not</u> occur. Failure on the part of the seller and buyer to follow a clearly scripted application and approval process should result in strict penalties for both the buyer and seller, not solely the buyer. Furthermore, increasing the penalties for sellers and buyers in straw purchase transactions needs to be combined with the type of measures outlined in SB 301, a bill that would require all handgun sales in the state of Wisconsin to be conducted by a licensed gun seller, thus requiring all purchasers of handguns to be subjected to a thorough background check.

Contact information

John P. Engel, Project Director Jeri Bonavia, Board President 414/964-6228 JAMES E. DOYLE ATTORNEY GENERAL

Burneatta L. Bridge Deputy Attorney General 123 West Washington Avenue P.O. Box 7857 Madison, WI 53707-7857

Roy R. Korte Assistant Attorney General korterr@doj.state.wi.us 608/267-1339 FAX 608/267-2778 TTY 608/267-8902

March 7, 2000

Senate Judiciary Committee Members Wisconsin State Senate

Re: 2000 Assembly Bill 664 and 2000 Senate Bill 425

Dear Committee Members:

This letter constitutes the written comments of the Wisconsin Department of Justice (DOJ) regarding 2000Assembly Bill 664 and 2000 Senate Bill 425.

- I. 2000 A.B. 664.
 - A. Mandatory Hotline form questions.

2000 A.B. 664 would mandate the precise form of the questions which may be asked on the handgun hotline form. This proposal is unnecessary and would not make it easier to prosecute straw purchase cases.

In December of 1999, <u>prior</u> to the introduction of 2000 A.B. 664, DOJ changed the wording of the handgun purchase form. The purpose of the changes was to make the form more consistent with the federal firearms purchase form. The federal form must also be executed at the same time as the state form. A copy of the new state form is attached as Appendix A. A copy of the federal form is attached as Appendix B. No other state statutorily mandates the questions to be asked on firearm purchase background check forms.

A comparison of the questions on the current DOJ form with the questions proposed under 2000 A.B. 664 discloses that they are identical or virtually identical. Therefore, that provision of 2000 A.B. 664 is unnecessary. The Legislature originally entrusted the power to create the questions to DOJ. DOJ has responded to comments regarding the form since that time. To fix, by statute, the questions which may be asked on the handgun purchase form is simply unnecessary.

Senate Judiciary Committee Members March 7, 2000 Page 2

Mandating the form of the questions which can be asked also imposes an unnecessary degree of inflexibility and rigidity. First, the questions used on the current form, while substantially similar to those proposed under 2000 A.B. 664, do contain wording differences. These differences are in some ways superior to those in 2000 A.B. 664. For example, the question on the current DOJ form regarding prior felony convictions provides a clearer and more precise definition of felony than 2000 A.B. 664. However, 2000 A.B. 664 would make it extremely difficult to make even minor wording changes to the questions. Second, under 2000 A.B. 664 any changes to the questions, whether based on style or a change in the law, would require legislative action to amend the questions. This is neither reasonable or an efficient use of legislative resources.

 \overline{DOJ} opposes the portion of 2000 A.B. 664 which would statutorily mandate the form of the questions on the handgun purchase form.

B. Actual purchaser question.

The current form (Appendix A), asks the following question: "Are you the actual purchaser of the firearm? You are the actual purchaser if you are not purchasing the firearm at the request of, or on behalf of, any other person or are not purchasing the firearm with the purpose or intent of reselling the firearm to any other person."

The proposed bill $\underline{\text{would specifically prohibit}}$ this question or any question which is substantially similar. This $\underline{\text{proposal is unwarranted and}}$ will actually make it harder to prosecute straw purchasers.

2000 A.B. 664 would require the following question instead of the actual purchaser question: "Are you purchasing this firearm with the purpose or intent of transferring it to a person who is presently prohibited from possessing a firearm under state or federal law?"

First, the proposed language would greatly limit its applicability and conflict with the very purpose of the background check. The purpose of Wis. Stat. § 175.35 is to determine whether a person who is actually going to be possessing a firearm is prohibited from possessing a firearm. In order to accomplish that simple purpose we need to know who is the actual purchaser/possessor. That is why we ask the question and explain that you are not an actual purchaser if you are buying at the request of or on behalf of any other person or are buying with the purpose or intent to resell. This is intended to prevent people from acting as a straw purchaser even though they do not know if the person they are buying for is prohibited from possessing a firearm. It is also intended to prevent people from buying guns and then reselling them to others who may be prohibited from possessing. In either case we want to ensure that the person who is actually going to possess the gun has a record check done on them.

Senate Judiciary Committee Members March 7, 2000 Page 3

Second, the federal gun purchase form, which must also be filled out, also asks whether a person is the actual buyer. Thus the state and federal forms are consistent which results in less confusion by dealers and purchasers. The form does not prohibit the purchase of a firearm for a gift or under similar circumstances. The federal form (Appendix B at 3), which is executed at the same time as the state form, provides some clarification of that issue.

Third, the proposed question under 2000 A.B. 664 would allow persons to buy a gun for another person without criminal liability if they do not know the other person is prohibited from possessing a firearm. In other words, it would allow people to defeat the background check and act as straw purchasers.

Fourth, under 2000 A.B. 664 a person could falsely state they are the actual purchaser, as they are buying at the request of another person, and be subject to federal prosecution but might not be prosecuted under state law because they did not know the actual purchaser was a prohibited person. Certainly an absurd result.

Lastly, the language set forth in 2000 A.B. 664 would almost certainly be interpreted by a court as requiring an element that the straw purchaser know that the person the firearm was being transferred to was a convicted felon or other prohibited person. Under the current DOJ form the state need only prove that the person was not the actual purchaser. While this is not always easy to prove it is certainly much easier to prove than the knowledge of the straw purchaser. As is reflected in public news accounts, prosecuting straw purchase cases is very difficult (Appendix C). 2000 A.B. 664 makes it even more difficult. Again, the proposal makes it harder, not easier, to prosecute straw purchasers.

DOJ opposes this portion of 2000 A.B. 664.

C. Penalty changes.

2000 A.B. 664, as originally drafted, proposed to increase the penalty for false statements on the Hotline form to a (5) five-year felony. Federal law also makes a false statement on the federal firearms purchase form a felony. However, under an amendment to the bill, the increased penalty would only apply to a false statement regarding whether the purchaser intends to transfer the firearm to a prohibited person. As noted above, DOJ opposes that proposed question.

DOJ believes that the original proposal, making it a felony to provide any false information on the handgun purchase form, to be the better alternative. Certainly any false information on the form should be treated similarly.

Senate Judiciary Committee Members March 7, 2000 Page 4

D. DOJ prosecution.

Under Amendment 3 to 2000 A.B. 664, DOJ would be given authority to prosecute false statements regarding whether the purchaser intends to transfer the firearm to a person prohibited from possessing a firearm. Again, for the reasons noted above, DOJ opposes the use of that question.

The amended version of 2000 A.B. 664 is meaningless and of extremely limited use. It provides unduly restrictive prosecutorial authority to DOJ and no real assistance to district attorneys in combating firearms offenses.

II. 2000 S.B. 425.

2000 S.B. 425 would give DOJ prosecutorial power, concurrent with district attorneys, over violations of §§ 175.35 and 941.29. This bill is a common sense proposal which would allow the department to directly prosecute all false statements and all gun dealer violations under § 175.35, as well as violations of § 941.29. This bill is needed for several reasons. First, the department operates and supervises the Handgun Hotline but currently lacks any authority to prosecute violations by purchasers and gun dealers. Second, the enumerated offenses are a matter of statewide concern which will benefit from a statewide perspective. Third, district attorneys would benefit from increased assistance in the prosecution of firearms offenses.

For these reasons, the Department of Justice supports 2000 S.B. 425.

Roy R. Korte

Assistant Attorney General

RRK:dt

NO:

FIREARMS DEALER NOTIFICATION (HANDGUN TRANSFERS)

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GENERAL INFORMATION

- Dealer and busers must conform to federal requirements in addition to completion of this form.
- 2) Completion of this form is required in accordance with s. 175.35(2g) of the Wisconsin Statutes and with Chapter Jus. 10, Wisconsin Administrative Code. If the but cannot read or write, the form must be completed by a person other than the dealer after a careful consultation with the buyer. After the form is completed, the dealer shall question the buyer to ensure that the form is truthfully and fully completed. The buyer's mark shall be obtained in the "Buyer's Signature" block and be witness by the individual that helped to complete the form.
- 3) The Wisconsin Department of Justice (DOJ) must accomplish a mandatory firearms restrictions record search to ensure that a person may lawfully possess a handgunder s. 941.29 of the Wisconsin Statutes.

Section 941.29 prohibits possession of a firearm if a person has been:

- Convicted of a felony in Wisconsin
- Convicted of a crime elsewhere that would be a felony if committed in Wisconsin
- Found not guilty of a felony in Wisconsin by reason of mental disease or defect
- Found not guilty of or not responsible for a crime elsewhere that would be a felony in Wisconsin by reason of insanity or mental disease, defect or illness
- Adjudicated delinquent for an act committed on or after April 21, 1994, that if committed by an adult in Wisconsin would be a felony
- Committed for treatment under s. 51.20(13)(a) and ordered not to possess a firearm under s. 51.20(13)(cv)
- Subject to a court order under the harassment injunction law (sec. 813.125) prohibiting the possession of a firearm
- Subject to a domestic abuse injunction or domestic abuse tribal injunction (sec. 813.12) or a child abuse injunction (sec. 813.122) prohibiting the possession of a firearm. [Note: This statement applies to proceedings which were commenced on or after April 1, 1996.]

INSTRUCTIONS

SECTION 1 Transferee (Buyer's Section)

- 4) Complete blocks I through 15 by legibly printing the required information in ink.
- 5) Use M (Male) or F (Female). Height should be entered as feet and inches (e.g., 6'4"). Authorized abbreviations for the remaining categories are:

<u>R</u>	ACE		HAIR CO	<u>OLOR</u>			EYE CO	<u>LOR</u>	
W B I	White Black American Indian or Alaskan Native	BRO BLK BLN GRY	Brown Black Blond Gray	RED SDY WI XXX	Red Sandy White Other	BLU BRO GRY GRN	Blue Brown Gray Green	HAZ PNK XXX	Hazel Pink Other

- Give the form to the dealer.
- 7) Furnish reliable identification that includes a photograph. A motor vehicle operator's license or state issued identification card are examples of reliable identification.

SECTION 2 Firearms Dealer (Seller's Section)

- Complete all required information in ink.
- 9) The Dealer Identification Number (DIN) block in upper right hand corner of the form is mandatory.
- 10) Check transferee's photo identification and complete block 16.
- 11) A stamp may be used for block 17.
- 12) Dealer Clerk's Signature and Date of block 18.
- 13) Call the Handgun Hotline (1-800-262-4867) and provide the hotline operator with the form number printed in red and your Dealer Identification Number (DIN), both located in the upper right hand corner of the form and the information concerning the buyer.
- 14) Complete blocks 19 through 23. (The 48 hour waiting period begins when the Call Confirmation Number is issued.)
- 15) When the felony check is completed, record the Transfer Approval Number in block 24 or Nonapproval Number in block 25.
- 16) If a Nonapproval Number is issued, provide the buyer with his or her copy of the form and mail the "CIB" copy to the address provided below within 24 hours.
- 17) If a Transfer Approval Number is issued, complete blocks 26 through 28 at the time of the firearm transfer, provide the buyer with his or her copy of the form and mail the "CIB" copy to the address below within 24 hours after transfer of the firearm.

Crime Information Bureau
Attn: Handgun Hotline
Post Office Box 2718
Madison, Wisconsin 53701-2718

Failure to request a firearms restrictions record search prior to a transfer of a handgun, failure to provide truthful and accurate information to CIB, failure to maintain the original records regarding the transfer, and failure to provide CIB with a copy of the form within 24 hours of a denial or a transfer are violations of s. 175.35 (2), (2j), and (3) and may result in a fine of \$10,000 and 9 months in jail.

DEPARTMENT OF THE TREASURY BUREAU OF ALCOHOL, TOBACCO AND FIREARMS

TRANSFEROR'S TRANSACT SERIAL NUMBER

FIREARMS TRANSACTION RECORD PART I - OVER-THE-COUNTER

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	SECTION B - TO	BE COMPLETED BY	TRANSFEROR (SEL	LER)	€ .
10. TYPE OF FIREARM(S) TO BE	THANSFERRED:				· · · · · · · · · · · · · · · · · · ·
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ITEM 12, 13, OR 14 MUST E	BE COMPLETED P	RIOR TO TRANSFER	OF FIREARM(S) (S	ee Instructions to Tre	
12a. THE TRANSFEREE'S IDENTII APPROPRIATE STATE AGEN	FYING INFORMATI	ON IN SECTION A OF	THIS FORM WAS T	RANSMITTED TO NIC	CS OR THE
	(Date)			
12b. THE NICS OR STATE TRANS	ACTION NUMBER	(if provided) WAS:			•
12c. THE RESPONSE INITIALLY PI	ROVIDED BY NICS	OR THE APPROPRIA	TE STATE AGENCY	'WAS AS FOLLOWS	
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RANSFEREE'S (BUYER'S) SIGNATUR	E	TIONS IN TIEM 9 OF SE	CTION A OF THIS FOR		D CORRECT.
				DATE	
·		SECTION D			
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COMPLETE ATF F 3310.4 D. TRADE/CORPORATE NAME AND (Seller) (Hand stamp may be used		ANSFEROR 21	IDGUNS (See Instr. . FEDERAL FIREARMS used.)	uction to Transferor S LICENSE NO. (Hand :	11.) stamp may be
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THE PERSON ACTUALL TRANSFEROR'S (Seller's) SIGN	Y TRANSFERRING	THE FIREARM(S) M	IUST COMPLETE IT	EMC 22 TUDOUS	
. TRANSFEROR'S (Seller's) SIGN	ATURE 23.	TRANSFEROR'S TITL	E		
				24. TRANSACT	IONDATE

IMPORTANT NOTICES

1. WARNING-The Federal firearms laws require that the Individual filling out this form must be buying the firearm for himself or herself or as a gift. Any individual who is not buying the firearm for himself or herself or as a gift, but who completes this form, violates the law. Example: Mr. Smith asks Mr. Jones to purchase a firearm for Mr. Smith. Mr. Smith gives Mr. Jones the money for the firearm. If Mr. Jones fills out this form, he will violate the law. However, if Mr. Jones buys a firearm with his own money to give to Mr. Smith as a birthday present, Mr. Jones may lawfully complete this form. A licensee who knowingly delivers a firearm to an individual who is not buying the firearm for himself or herself or as a gift violates the law by maintaining a false ATF F 4473.

Question 9a is not applicable to returns of firearms, e.g., holders of pawn tickets or consignors of firearms. Accordingly, such transferees should answer Question 9a as "N/A."

- 2 Under 18U.S.C. 922 firearms may not be sold to or received by certain persons. The information and certification on this formare designed so that a person licensed under 18U.S.C. 923 may determine if he may lawfully sell or deliver a firearm to the person identified in Section A, and to alert the transferee (buyer) of certain restrictions on the receipt and possession of firearms. This form should not be used for sales or transfers where neither person is licensed under 18U.S.C. 923.
- 3. The permanent provisions of the Bradylaw, 18U.S.C. 922(t), became effective on November 30, 1998. The law requires that prior to transferring any firearm to an unlicensed person, a licensed importer, manufacturer or dealer must first contact the National Instant Criminal Background Check System (NICS). NICS will advise the licensee whether the system contains any information that the prospective purchaser is prohibited by law from possessing or receiving a firearm. For purposes of this form, contacts to NICS include contacts to State agencies that have been designated to do NICS checks for the Federal Government.
- WARNING Any seller who knowingly transfers a firearm(s) to any person prohibited from receiving or possessing any firearm violates the law even though the seller has complied with the background check requirements of the Brady law.
- 5. The transferee (buyer) of a firearm should be familiar with the provisions of law. Generally, 18U.S.C. 922 prohibits the shipment, transportation, receipt, or possession in or affecting interstate commerce of a firearm by one who has been convicted of a crime punishable by imprisonment for a term exceeding one year; by one who is a fugitive from justice; by one who is an unlawful user of, or addicted to, marijuana, or any depressant, stimulant, or narcotic drug, or any other controlled substance; by one who has been adjudicated mentally defective or has been committed to a mental institution; by one who has been discharged from the Armed Forces under dishonorable conditions; by one who has renounced his or her U.S. citizenship; by one who is an alien illegally in the United States; by one who is subject to certain restraining orders; or by one who has been convicted of a misdemeanor crime of domestic violence. Furthermore, section 922 prohibits the shipment, transportation, or receipt in or affecting interstate commerce of a firearm by one who is under indictment or information for a crime punishable by imprisonment for a term exceeding one year.

EXCEPTION: For one who has been convicted of a crime for which the judge could have imprisoned the individual for more than one year, or has been convicted of a misdemeanor crime of domestic violence, the prohibition does not apply if, under the law where the conviction occurred, the individual has been pardoned for the crime, or the conviction has been expunged or set aside, or the person has had civil rights restored, AND the person is not prohibited by the law of the jurisdiction where the conviction occurred from receiving or possessing any firearms. Persons subject to one of these exceptions should answer "NO" to questions 9c or 9k, as applicable.

6. Under 18U.S.C. 922, firearms may not be sold to or received by persons subject to a court order that: (A) was issued after a hearing of which the person received actual notice and had an opportunity to participate; (B) restrains such person from harassing, stalking or threatening an intimate partner or child of such intimate partner or person, or engaging in other conduct that would place an intimate partner in reasonable fear of bodily injury to the partner or child; and (C) (i) includes a finding that such person represents a credible threat to the physical safety of such intimate partner or child, or (ii) by its terms explicitly prohibits the use, attempted use, or threatened use of physical force against such intimate partner or child that would reasonably be expected to cause bodily injury.

- .7. DOYOUNEEDAFIREARMS LICENSE? Under 18 U.S.C. 922 and 92 unlawful for a person to engage in the business of dealing in firearms will license. A person is engaged in the business of dealing in firearms if he devotes time, attention, and labor to dealing in firearms as a regular coutrade or business with the principal objective of livelihood and profit through the purchase and resale of firearms. A license is not required of a who only makes occasional sales, exchanges, or purchases of firearms enhancement of a personal collection or for a hobby; or who sells all or phis or her personal collection of firearms.
- Persons acquiring firearms for the purpose of exportation should be aware t the State Department or Commerce Department may require a license to obtained prior to exportation.

INSTRUCTIONS TO TRANSFEREE (BUYER)

- The transferee (buyer) of a firearm must personally complete Section A oftiform and certify (sign) that the answers are true and correct. However, if the buyer is unable to read and/or write, the answers may be written by other pons, excluding the dealer. Two persons (other than the dealer) must then as witnesses to the buyer's answers and signature.
- 2 When the transferee (buyer) of a firearm(s) is a corporation, company, assocition, partnership or other such business entity, an officer authorized to act obehalf of the business must complete and sign Section A of the form and at a written statement, executed under penalties of perjury, stating (A) that the firearm(s) is being acquired for the use of and will be the property of that business entity, and (B) the name and address of that business entity.
- If the transfer of the firearm(s) takes place on a different day from the date the purchaser signed Section A, then the licensee must again check the photo identification of the purchaser prior to the transfer, and the purchaser must complete the certification in Section C at the time of transfer.

INSTRUCTIONS TO TRANSFEROR (SELLER)

- KNOWYOUR CUSTOMER Before a licensee may sell or deliver a firearm to nonlicensee, the licensee must establish the identity, place of residence, and ag of the buyer. The buyer must provide a valid government-issued photo identification to the seller that contains the buyer's name, date of birth, and residence address. A driver's license or identification card issued by a State in place of a license is particularly appropriate. Social security cards are not acceptable because no address, date of birth, or photograph is shown on the cards.
- 2 SALE OF FIREARMS TO ALIENS A transferee (buyer) who is not a citizen of the United States must provide additional identification in order to establish that he or she is a resident of a State. (See Definition 6.) Such a transferee must provide a valid government-issued photo identification to the seller that contains the buyer's name, date of birth, and residence address. In addition, such a transferee must provide documentation such as utility bills or lease agreements that would establish that he or she has resided in a State for at least 90 days prior to the date of this sale.
- 3. If the buyer's name is illegible, the seller must print the buyer's name above the name printed by the buyer in Item 1.
- 4. NICS CHECK Prior to transferring a firearm to a nonlicensee, the licensee must contact the National Instant Criminal Background Check System (NICS) for a criminal background check on the transferee (buyer). After the purchaser has completed Section A of the form, and the licensee has completed Items 10 and 11, the licensee should contact NICS in accordance with the instructions received from ATF. At the time that NICS is contacted, the licensee should record in Item 12 the date of contact, the NICS (or State) transaction number, and any response provided by NICS. If the licensee receives a "delayed" response, the licensee must also record any subsequent response provided by NICS. NOTE: In some instances, States acting as points of contact for NICS checks may use terms other than "proceed," "delayed," or "denied." For example, a State may provide an "approve" response that is equivalent to a "proceed" response; a "pended" response that is equivalent to a "delayed" response; or a "non-approval" response that is equivalent to a "denied" response. In such cases, the licensee should check the box on the form that corresponds to the State's response. Licensees should also note that some States may not provide a transaction number for denials. However, in any case where a firearm is transferred within the three business day period, a transaction number is required.

- 5. NICS'RESPONSES IfNICS provides a "proceed" response, then the transaction may proceed. If the licensee receives a "denied" response, then the licensee is prohibited from transferring the firearm to the buyer. If NICS provides a "delayed" response, the licensee must delay the transaction until he is contacted again by NICS or 3 business days have elapsed. See 27 CFR 178.102(a) for an example of how to calculate 3 business days. If NICS does not provide a response after 3 business days have elapsed, the seller may transfer the firearm unless, prior to the transfer, NICS has advised the seller that the buyer's receipt or possession of the firearm would be in violation of law.
- 6. EXCEPTIONS TO NICS CHECK A NICS check is not required if the transfer is subject to any of the alternatives in 27 CFR 178.102(d). Generally, these include transfers: (a) where the transferee has presented to the licensee a permit or license that allows the transferee to possess, acquire, or carry a firearm, and the permit has been recognized by ATF as a valid alternative to the NICS check requirement; (b) of National Firearms Act weapons approved by ATF; or (c) certified by ATF as exempt because compliance with the NICS check requirements is impracticable. See section 178.102(d) for a detailed explanation of these alternatives.
- If the transfer is subject to one of the exceptions to the NICS check requirement outlined in paragraph 6 above, the transferor must obtain the supporting documentation required by 27 CFR 178.131. A firearm must not be transferred to any buyer who fails to provide such information.
- If more than four firearms are involved, the identification required by Section D, items 15 through 19, must be provided for each firearm. The identification of the firearms transferred in a transaction which covers more than four weapons may be on a separate sheet of paper, which must be attached to the form covering the transaction.
- Immediately prior to transferring the firearm, the transferor (seller) must complete and execute Section D of the form. If the transfer takes place on a different day from the date that the purchaser signed Section A, then the licensee must again check the photo identification of the purchaser prior to the transfer, and the purchaser must complete the certification in Section C at the time of transfer.
- 10. Additional firearms purchases made by the same buyer may not be added to this form after the seller has signed and dated it. A purchaser who wishes to buy additional firearms after the seller has signed and dated the ATF F 4473, must complete a new ATF F 4473, and a new NICS check must be conducted on this separate transaction.
- In addition to completing this form, you must report any multiple sale or other disposition of pistols or revolvers on ATF F 3310.4 in accordance with 27 CFR 178.126a.
- 12. The transferor (seller) of a firearm is responsible for determining the lawfulness of the transaction and for keeping proper records of the transaction. Consequently, the transferor should be familiar with the provisions of 18U.S.C. 921-929 and the regulations, 27 CFR Part 178. In determining the lawfulness of the sale or delivery of a rifle or shotgun to a nonresident, the transferor is presumed to know applicable State laws and published ordinances in both States.
- 13. After you have completed the firearm transaction, you must make the completed, original copy of the ATF F 4473, Part I, and any supporting documents part of your permanent firearms records. Forms 4473 must be retained for at least 20 years. Filing may be chronological (by date), alphabetical (by name), or numerical (by transaction serial number), so long as all of your completed Forms 4473, Part I, are filed in the same manner.
- 14. FORMS 4473 FOR DENIED TRANSFERS MUST BE, RETAINED If the transfer of a firearm is denied by NICS, or if for any other reason the transfer does not go through after a NICS check is conducted, the licensee must retain the ATF F 4473 in his or her records for at least 5 years. Forms 4473 with respect to which a sale, delivery or transfer did not take place shall be separately retained in alphabetical (by name of transferee) or chronological (by date of transferee's certification) order.

DEFINITIONS

 Over-the-counter Transaction--The sale or other disposition of a firearm by the transferor (seller) to a transferee (buyer), occurring on the transferor's licensed premises. This includes the sale or other disposition of a rifle or a shotgun to a non-resident transferee (buyer) occurring on such premises.

- Published Ordinances The publication (ATF P 5300.5) containing State Fream laws and local ordinances which is annually distributed to Federal firearms licensees by the Bureau of Alcohol, Tobacco and Firearms.
- Under indictment/information or convicted in any court -- An indictment/information or conviction in any Federal, State or foreign court.
- Intimate Partner -- With respect to a person, the spouse of the person, a former spouse of the person, an individual who is a parent of a child of the person, ar an individual who cohabits or has cohabited with the person.
- 5. Misdemeanor Crime of Domestic Violence -- A crime that is a misdemeanor under Federal or State law and has, as an element, the use or attempted use of physical force, or the threatened use of a deadly weapon, committed by a current or former spouse, parent, or guardian of the victim, by a person with whom the victimshares a child in common, by a person who is cohabiting with or had cohabited with the victim as a spouse, parent, or guardian, or by a person similarly situated to a spouse, parent, or guardian of the victim. The termincludes all misdemeanors and lesser offenses that involve the use or attempted use of physical force (e.g., simple assault, assault and battery), if the offense is committed by one of the defined parties. The person is NOT considered to have been convicted of such crime unless the person was represented by alawyer gave up the right to a lawyer, and, if the person was entitled to a jury trial, was tried by a jury or gave up the right to a jury trial.
- 6. State of Residence The State in which an individual resides. An individual resides in a State if he or she is present in a State with the intention of making a home in that State. If an individual is on active duty as a member of the Armed Forces, the individual's State of residence is the State in which his or her permanent duty station is located. An alien who is legally in the United States shall be considered to be a resident of a State only if the alien is residing in the State and has resided in the State for a period of at least 90 days prior to the date of sale or delivery of a firearm. See 27 CFR 178.11 for examples of this definition.

PRIVACY ACTINFORMATION

- AUTHORITY. Solicitation of this information is authorized under 18U.S.C. 923(g).
- PURPOSE. To determine eligibility of the transferee (buyer) to receive firearms under Federal law.
- DISCLOSURE OF SOCIAL SECURITY NUMBER. Disclosure of the individual's social security number is voluntary. The number may be used to verify the individual's identity.

PAPERWORKREDUCTIONACTNOTICE

The information required on this form is in accordance with the Paperwork Reduction Act of 1995. The purpose of the information is to determine the eligibility of the transferee (buyer) to receive firearms under Federal law. The information is subject to inspection by ATF officers. The information on this form is required by 18U.S.C. 922.

The estimated average burden associated with this collection is 19 minutes per respondent or recordkeeper, depending on individual circumstances. Comments concerning the accuracy of this burden estimate and suggestions for reducing this burden should be directed to Reports Management Officer, Document Services Branch, Bureau of Alcohol, Tobacco and Firearms, Washington, DC 20226.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

traw buyer crackdown nets just one conviction

Prosecutor says gun cases are difficult to prove; 4 of 10 have been dismissed

By JESSICA MCBRIDE of the Journal Sentinel staff

An unprecedented police roundup last spring of alleged straw buyers and the felons who allegedly received the guns wor a splash of attention, but eigh months later four of 10 cases have been dismissed and just one defendant served jail time for the offense.

The debate over gun control often revolves around law enforcement's apparent failure to enforce some of the gun laws already on the books, but the 10 cases that evolved from the May raids underscore the difficulties inherent in such prosecutions.

Police used the roundup to demonstrate their new focus or straw buyers after federal data showed that a local gun store Badger Guns & Ammo, solo more guns recovered in crimina investigations than any other dealer nationwide in 1998. Straw buyers buy guns for those who can't, such as felons.

But one of the cases was tossed out partly because prosecutors didn't believe they could prove the alleged straw buyer knew the recipient of the gur was a felon. Another was tossed the prosecutor said, because police—illegally seized evidence against a man.

A third case was dismissed because the key witness didn't show up in court, and the fourth case was so weak it didn't ever

Please see GUN page 10

make it past the preliminary hearing stage.

A fifth case is on hold because the defendant, Sharon D. Lewis, is wanted on a warrant for not

appearing in court.

"These are hard cases to prove, absent a confession," said Chief Deputy District Attorney Robert Donohoo. He said his office has taken an aggressive stance on such cases, and when that's done "you take a chance that something could go wrong, such as a witness not showing up." That's better than not taking the cases forward, he said

Donohoo said "Operation Ceasefire," a major cooperative law enforcement effort launched this month, will mean more and better cases because more resources are available for investigations and prosecutions. The program will funnel some weapons cases to federal court as well as create a state gun court and a task force to investigate weapons offenses.

Changing the crime of lying on state handgun purchase forms from a misdemeanor to a felony would also aid prosecution of straw buyers. If a prosecutor wants a felony conviction low, the straw buyer must be charged with being party to the rime of a felon in possession of a firearm, a more difficult of ense to prove, Donohoo said.

There's a bill aimed at making ust that change working its way hrough the Legislature in Mad-

son.

It won the unanimous enlorsement of the Assembly Juliciary and Personal Privacy Committee on Thursday.

Under the bill, buyers who lie bout their role as a straw purhaser on the state's handgun urchase form would face five

ears in prison.

"Individuals who purchase andguns for felons should be reated like the criminals they re," said Rep. Scott Gunderson 3-Town of Norway), a co-sponor of the bill. "This simple nange will give law enforcement officials an additional tool crack down on illegal handin sales."

That's not welcome news for

one they've charged with being a liar," said Craig Mastantuono, a Milwaukee attorney who succeeded in getting the case of Tommy Smith tossed out of court.

Smith was charged with being a felon in possession of a fire-arm. But Lewis, his alleged straw buyer, didn't show up to testify against him, so the charge was dismissed. Mastantuono believes she would have made a poor witness anyway.

"The whole thing about being a straw buyer is that you're posing for something you're not re-

ally," he said.

Lewis' statement to police that she bought a 9mm pistol at Badger for Smith — lying on the purchase form that the gun was for herself — was the sole evidence against him, Mastantuono said.

Smith wound up getting one year and nine months in prison anyway for the possession accusation during a parole revocation hearing, where rules of evidence are much more lenient.

Another of the dismissed cases — charging Malcolm Norfleet with being a felon in possession of a firearm — didn't even make it past the preliminary hearing stage, which is uncommon.

Court Commissioner Audrey Brooks, before dismissing the case, called it "the most unusual felon in possession of a firearm charge I've ever heard." That's largely because police found no gun with the felon.

Norfleet was discovered sleeping in a car after police were dispatched to a shooting. Police found a gunshot hole and a severe powder burn on the seat of the car and gunpowder residue on the rear of Norfleet's pants. Norfleet told police he "doesn't know anything about this and wasn't there" and did not have a gun.

In four other cases, jury trials are scheduled, with the defendants' attorneys planning vigorous defenses.

"This simple law enforced ditional tool illegal handing possession of a firearm. A criminal complaint says Carter's girlfriend, Samantha Flowers, told police she bought a gun at adder to "share" with Carter,

Flowers' case was dismissed on a motion from the state. Donohoo said the state didn't believe it could prove she knew Carter was a felon, and police reports were contradictory.

"There wasn't any case, and she's always denied it and so does Carter," Anderson said. "He was there, but she bought it and it was her gun and that was the end of it."

Attorney Philip Atinsky said his client, Rashawn Spivey, also denies being a straw buyer. Spivey, Ronald Hudson and Rodney Manns were charged with being part of a scheme to get guns from Badger for Manns, a felon.

Manns had been admitted to a hospital with gunshot wounds. When police began investigating the shooting and went to Manns' residence, they discovered a .357 handgun and a sales order from Badger. They also found a state Department of Justice slip notifying Manns that he couldn't buy the guns because he failed a background check. The department has acknowledged rarely seeking prosecu-

tion of such cases.

The complaint says asked Spivey to get him Spivey allegedly contacte son. Hudson, with Spive car, allegedly went to and purchased five har Police stopped the car.

Donohoo said the case Manns was dismissed b the papers were illegally s

Demorra Rhodes, the lofendant who has been tenced in state court, ever received 201 days in the of Correction for a felonisession conviction. He facto two years in prison. I was initially sentenced to years of probation.

It was only after Rethumbed his nose repeate the system — allegedly be his girlfriend, driving after cation, failing a drug screethat he was brought baccourt by probation official August and given jail time nohoo said the office now ommends prison for such commends

Journal Sentinel staff writer D Chaptman contributed from Ma

